Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

PAGE 01 NATO 00429 01 OF 02 261617Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
SAJ-01 OIC-02 NSC-05 /067 W
----------261644Z 053454 /42
R 261519Z JAN 77
FM USMISSION NATO
TO SECSTATE WASHDC 1349
SECDEF WASHDC
INFO USNMR SHAPE
USCINCEUR
USLOSACLANT
CINCLANT
AMEMBASSY ANKARA
AMEMBASSY ATHENS
USDOCOSOUTH
USDOCOLANDSOUTHEAST

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 0429

E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: EWG MEETING JANUARY 24, AGENDA ITEM II:
NATO FLEXIBILITY STUDY

REF: USNATO 0417 (DTG 251900Z JAN 77

THERE FOLLOWS BELOW THE TEXT OF THE STATEMENT MADE BY THE TURKISH REPRESENTATIVE AT THE EWG MEETING ON JANUARY 24, 1977 PREVIOUSLY REPORTED IN REFTEL. WE WILL PROVIDE ADDITIONAL COMMENTS ON THE TURKISH INTERVENTION IN SEPTEL.

BEGIN TEXT:

MR. CHAIRMAN,
BEFORE ENTERING INTO THE DETAILS OF THE DOCUMENT
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PAGE 02 NATO 00429 01 OF 02 261617Z

WHICH IS PRESENTED TO THIS GROUP, I WOULD LIKE TO STATE THE POSITION OF MY DELEGATION IN PRINCIPLE ON SOME ASPECTS OF THE FLEXIBILITY STUDY CONCERNING THE SOUTHERN REGION AND IN PARTICULAR, SOME OF THE ASSUMPTIONS USED IN DEVISING THE MEASURES.

AS A CONSEQUENCE OF SOME POLITICAL CONSIDERATIONS CALLED BY OUR ALLIES, A LONG PERIOD OF TIME ELAPSED BEFORE THE START OF NEGOTIATIONS WITH GREECE, WITH A VIEW TO CLARIFYING HER POSITION VIS-A-VIS THE INTEGRATED MILITARY SYSTEM OF NATO

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

AND THE DEGREE OF HER EVENTUAL COOPERATION WITH HER ALLIES WHO ARE WITHIN THAT SYSTEM. WITH A MOST OPTIMISTIC ATTITUDE, AND USING A WELL-KNOWN EUPHEMISM, WHAT WE CAN SAY OF THE STATUS OF THESE NEGOTIATIONS IS THAT THEY STILL ARE "IN PROGRESS". ALTHOUGH IT IS POLITICALLY WISE NOT TO PRESS ON SOME ISSUES, IT IS ALSO EVIDENT THAT TO PROCEED IN PLANNING AS IF NOTHING HAD HAPPENED; THAT IS TO SAY ON THE BASIS OF ASSUMPTIONS WHICH IGNORE DECLARED POSITIONS AND FACTS, WOULD BE AN UNREALISTIC AND EVEN A RISKY APPROACH FOR THE ALLIANCE AS A WHOLE AND FOR THE COUNTRIES OF THAT REGION IN PARTICULAR. WE HAVE TO RECOGNIZE THE FACT AND DRAW THE PROPER CONCLUSIONS THAT, TEMPORARY AS THEY MAY BE, THE ACTUAL POSITION OF GREECE, IS NOT THE STATUS OF A COUNTRY WITHIN THE INTEGRATED MILITARY ORGANIZATION. BUT THIS POSITION OF GREECE IS STILL IGNORED BY MILITARY AUTHORITIES AND THESE AUTHORITIES, AS A HYPOTHE-TICAL PLANNING BASE, STILL ACT AS IF SHE FULLY BELONGED TO THE INTEGRATED MILITARY SYSTEM, MAINLY BECAUSE OF THE LACK OF A PROPER POLITICAL GUIDANCE OR BECAUSE OF INSUFFICIENT GUIDANCE SO FAR GIVEN.

THE FLEXIBILITY STUDIES OF THE SACEUR ON THE OTHER HAND AIM AT INCRKEASING THE EFFICIENCY AND THE BETTER COOPERATION OF THE ALLIED FORCES ON REGIONAL AND ALLIANCE-WIDE LEVELS, AS WELL AS PROMOTING NATO'S COLLECTIVE DEFENCE ARRANGEMENTS AND THUS ACHIEVING BETTER CAPABILITIES IN SUPPORT OF OUR STRATEGIC PRINCIPLES (MC14/3). BUT DESPITE CONFIDENTIAL

PAGE 03 NATO 00429 01 OF 02 261617Z

THE UNDERSTATEMENTS (SIC) CONTAINED THEREIN, THE REPORT, BY ITS VERY NATURE, CANNOT FAIL TO REVEAL A FRAGILE CONSTRUCTION BASED ON NUMEROUS UNKNOWN AND DOUBTFUL ASSUMPTIONS ESPECIALLY ON MATTERS WHERE THE EFFECTS OF THE STATUS OF THE GREEK FORCES AND THEIR ROLE WITHIN THE ALLIED STRATEGY PLANNING, AND CRISIS MANAGEMENT, HAVE A BEARING. IT IS ALSO UNDENIABLE TAHT THERE IS STILL A LONG WAY TO GO IN DETERMINING IF AND HOW THE DECLARED-OR UNDECLARED-GREEK INTENTIONS WOULD FIT INTO NATO'S COLLECTIVE AND COORDINATED MILITARY ARRANGEMENTS. BY THESE WORDS, I DO NOT MEAN THAT GREEK FORCES BE ALTOGETHER EXCLUDED FROM SUCH AN EXERCISE; ON THE CONTRARY, WE SEE IT USEFUL POLITICALLY AND AS A BASIS FOR THE ASSESSMENT OF THE SITUATION, TO INCLUDE THE GREEK SECTION AS FAR AS THE MEASURES ARE OF A PURELY NATIONAL CHARACTER WITH A VIEW TO DETERMINING IN A CONCRETE WAY THE PRACTICAL STEPS WHICH THE ALLIANCE HAS TO CONSIDER FOR THE REMAINING MEASURES. UNDER THESE CIRCUMSTANCES, WHAT WE CONSIDER AS NECESSARY IS, NOT TO ACT AS IF NOTHING HAD

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PAGE 01 NATO 00429 02 OF 02 261629Z
ACTION EUR-12

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 0429

HAPPENED IN GREECE'S RELATIONSHIP TO THE MILITARY INTEGRATION BUT, TO TAKE THE EXISTING SITUATION AND ELEABORATE ON MEASURES WHICH CAN BE CONSIDERED AS REALISTIC AND FEASIBLE IN THE LIGHT OF HER DECLARED INTENTIONS. IN CASES WHERE THIS WOULD NOT BE POSSIBLE, IT SHALL BE BETTER TO REFRAIN FROM PLANNING MEASURES WHICH MAY GIVE AN ERRONEOUS PICTURE OF THE REAL SITUATION.

UNDER THESE CIRCUMSTANCES, BOTH THE FLEXIBILITY RECOMMENDATIONS PROVIDED BY THE MILITARY AUTHORITIES, AND THE GREEK POSITIONS, RECOMMENDATIONS AND REMARKS RELATING TO THEM CAN AND SHOULD ONLY BE REGARDED AS ITEMS TO BE NOTED PENDING THE OUTCOME OF THE NEGOTIATIONS WITH GREECE. IN OTHER WORDS UNTIL SUCH TIME, THEY CANNOT STIMULATE IN PRINCIPLE COLLECTIVE ACTIONS.

SIMILARELY, AS LONG AS THE PREVAILING CIRCUMSTANCES
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PAGE 02 NATO 00429 02 OF 02 261629Z

CONTINUE TO BE AS I HAVE DESCRIBED, MY DELEGATION WOULD NOT BE IN A POSITION TO AGREE WITH THE ORDER OF PRIORITIES GIVEN TO THE MEASURES RELATED TO GREECE AND WOULD NEITHER BE ABLE TO ACCEPT, IN PRINCIPLE, THE ALLOCATION OF NATO COMMON FUNDS FOR SUCH MEASURES, IF A SPECIFIC, URGENT AND UNANIMOUSLY RECOGNIZED MULTINATIONAL REQUIREMENT DOES NOT EXIST.

ANOTHER ASPECT WHICH WE HAVE TO INVITE THE ATTENTION IS THE LACK OF ANY ELABORATE AND CLEAR MEASURE OR RECOMMENDATION CONCERNING THE INTERRUPTION, BY UNILATERAL GREEK DECISIONS, OF SOME IMPORTANT ALLIED COMMAND, CONTROL AND EARLY WARNING FACILITIES. ALTHOUGH THE STUDY BY SHAPE POINTS OUT IN GENERAL TERMS TO THE PRESENT SITUATION, IT DOES NOT CONTAIN REMEDIAL ACTIONS, AS WE WOULD EXPECT IN A DOCUMENT WHICH DEALS WITH MEASURES CAPABLE OF OBTAINING

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

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MAXIMUM EFFICIENCY FROM EXISTING MULTILATERAL FACILITIES
OR ARRANGEMENTS.

THEREFORE, MR. CHAIRMAN, MY DELEGATION WOULD
REQUEST THIS GROUP, IN REMITTING THIS DOCUMENT TO APPROPRIATE
NATO BODIES OR COMMITTEES, TO INDICATE THE FOLLOWING PROVISES:

A) UNTIL THE NEGOTIATIONS WITH GREECE CONCERNING HER
RELATIONSHIP WITH THE INTEGRATED MILITARY ORGANIZATION AND
STRUCTURE OF THE ALLIANCE ARE COMPLETED, THE GREEK POSITIONS,
RECOMMENDATIONS AND COMMENTS RELATING THE FLEXIBILITY MEASURES
ON THE SOUTHERN REGION CANNOT BE TAKEN INTO ACCOUNT IN CASES
WHERE THEY DO NOT RELATE TO PURELY NATIONAL MATTERS.

B) UNTIL THE CONCLUSION OF SUCH NEGOTIATIONS AND THE
SUBSEQUENT IDENTIFICATION OF BASIS FOR NATO PROGRAMMING, THE
RELEVANT NATO BODIES SHOULD NOT TAKE ANY ACTION THAT MIGHT
INVOLVE THE COMMON FUNDING; WITH THE EXCEPTION OF THOSE
FORESEEN IN THE "INTERIM POLICIES" AGREED OR TO BE AGREED
UPON FOR THE TRANSITIONAL PERIOD.

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PAGE 03 NATO 00429 02 OF 02 261629Z

C) THE ORDER OF PRIORITIES, WHICH PRESUPPOSES A
NORMAL RELATIONSHIP WITH THE NATO'S MILITARY ORGANIZATION
SHOULD NOT BE TAKEN INTO ACCOUNT AS IT IS, WITH REGARD TO
THOSE MEASURES CONCERNING GREEK FORCES.

D) THE RELEVANT NATO BODIES OR COMMITTEES,
SHOULD EXAMINE THE ALTERNATIVES OR REMEDIAL ACTIONS WITH
REGARD TO THE MEASURES WHICH THE PRESENT POSITION OF GREECE
RENDERS IMPRACTICABLE, WITH A VIEW TO REINFORCING THE
ALLIED DEFENSE POSTURE IN THE REGION, IN PARTICULAR WITH
REGARD TO AIR DEFENCE, EARLY WARNING AND COMMAND AND CONTROL
MEASURES.

MY STATEMENTS COVER IN GENERAL MEASURES IN
THE SOUTHERN REGION SECTION OF THE DOCUMENT. I RESERVE
MY RIGHT TO DWELL ON SPCIFIC MEASURES WHEN WE TAKE THEM IN
DETAIL.

END TEXT.STRAUSZ-HUPE

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